CHAPTER IV.—EMPLOYMENT AND UNEMPLOYMENT.

§ 1. Employment.

1. General.—Data on which this section is based are divided into two main categories; (a) Censuses, 1933, 1947 and 1954 and quasi-Censuses; and (b) monthly returns for Pay-roll Tax purposes, supplemented by regular returns of Government employment and other direct collections.

The first quasi-Census was the National Register, July, 1939. It covered males aged 18-64 years and, supplemented by other data, provided estimates for July, 1939. The Civilian Register, June, 1943, and the Occupation Survey, June, 1945, covered civilians aged 14 years and over and were supplemented by records of the defence forces. Pay-roll Tax returns first became available in July, 1941.

- 2. Total Occupied Persons.—(i) General.—The total number of occupied persons in Australia is obtained from the results of each population Census, supplemented by data in respect of Australian defence personnel serving outside Australia, who; in accordance with usual Census procedure, are not recorded in the Census. The figures shown below in sub-paras. (ii) and (iii) are derived from the 1933, 1947 and 1954 Censuses, after making the adjustments referred to in the notes to the table below and in the accompanying text (sub-para. (ii)),
- (ii) Australia.—The figures in the table below are divided into three categories:—(a) defence forces; (b) all persons fully occupied as employers, or as self-employed in businesses or on farms; and (c) wage and salary earners employed, or occupied as casual, part-time, intermittent or seasonal workers. "Unemployed" persons (see explanation on page 119) are excluded.

All unpaid "helpers." in non-rural industry have been included with wage and salary earners. Male unpaid "helpers" in rural industry have been included with employers and self-employed persons, as it is considered that the majority of these are sons or other close relatives of farmers working in def facto partnership; or as learners with the farm owner. Unpaid female "helpers," or farms are fairly numerous. Generally they are occupied mainly in home duties, and, with all other women occupied in unpaid home duties; have been excluded from the category of occupied persons.

TOTAL-OCCUPPED PERSONS: AUSTRAGIA, JUNE; 1933)-1947 AND 1954.

				6.000	"				
					, Wago-a	nd-Salary	Total	Total Occupied Persons,	
(a) Rural Other Industry. tries.	' Total.	Rurā! Indus- try.	Other' Indus- tries.	Total.	Civi- lians.	Defence Forces. (a)			
	<u> </u>			MALES.	•	·		<u>. </u>	
	5.8	293.5	249.0	542 5	200.1	989.8	1189.9	1732.4	1738.2
••	(b)50.9	278.9 279.2	286.8 316.9	565.7 596.1	148.2	1659.4- 2020.3	1807.6- 2174.5	2373.3	2426.5· 2821.5
		_		FEMALES.					
	0) 8'. 2', 0'	15'.2' 13'.8' 19'.6	56: 3: 55: 8: 62' 1:			446.6 4659.9 735.4	449.8 668.0 743.0	521'.3' 737.6 824.7	521.3 738.4 826.7
				Persons:	!				
::,	5; 8) 54; 0; 52, 9	308.7 292.7 298.8	305.3 342.6 379.0	614.0 635.3 677.8	203'.3' 156.3 161'.8	1436.4 2319.3 2755.7	1639.7 2475.6 2917.5	, 2253.7- 3110'.9' 3595'.3	. 2259.5 3164.9 3648.2
		5.8 53.2 (b)50.9	Defence Forces: (a) Rural Industry.	Defence Self-employe	Employers and Self-employed:	Color Colo	Employers and Self-employed: Wage and Salary	Employers and Self-employed: Wago-and-Salary Barners.	Employers and Self-employed: Wage and Salary Barners. Total Occupied Civilians.

(a) Includes those serving outside Australia: (b) Excludes approximately 10,300 males undergoing full-time National Service training at the time of the Census. With the exception of full-time students these persons have been included in the figures of occupied civilians. (c) Includes females in private domestic service:—106,700 in 1933, 40,200 in 1947 and 29,600 in 1954. (d) Includes an estimate of 40,400 part-time workers not classified as wage earners at the Census:

The numbers of defence personnel serving outside Australia who were included in the defence forces shown in the table above were 13,843 males in 1947 and 5,841 males in 1954.

During the fourteen years from 1933 to 1947 the number of persons actually occupied at work increased by 905,400, or by an average of 64,700 a year, whilst during the seven years from 1947 to 1954 the increase amounted to 483,300 or 69,000 a year. Practically all of the increase in the number of occupied persons during the years 1947 to 1954 was due to growth of the total available work force. During the previous intercensal period (1933 to 1947) the increase in the number of persons occupied comprised approximately 400,000 persons who had been unemployed in 1933 and approximately 500,000 growth in the total available work force.

The total numbers of employers, self-employed and wage earners of both sexes classified at the Census as engaged in agricultural, pastoral and dairying industries (excluding female "helpers"—see above) declined from 512,000 in 1933 to 460,600 in 1954. There was very little movement in the figures between 1947 and 1954.

The proportion of male employers and self-employed in industries other than rural declined from 20.1 per cent. of occupied civilian males in these industries in 1933 to 14.7 per cent. in 1947, and to 13.6 per cent. in 1954. The corresponding proportion of female employers and self-employed declined from 11.2 per cent. in 1933 to 7.8 per cent. in 1947, and remained constant at 7.8 per cent. in 1954. The increase in the numbers of male employers and self-employed in non-rural industries during the years 1947 to 1954 averaged only 4,300 a year. The average increase during the same period in the number of male wage earners in these industries was 51,600 a year.

(iii) States.—The following table shows the total numbers of occupied males and females in each State and Territory at the Censuses of 1947 and 1954, classified as defence forces, employers and self-employed persons, and wage and salary earners.

TOTAL OCCUPIED PERSONS: STATES AND TERRITORIES, JUNE, 1947 AND 1954. ('000.)

State or Territory.	Defence Forces.		Employers and Self-employed.		Wage and Salary Earners.		Total Occupied Persons, including Defence Forces. (a)	
rennosy.	June, 1947.	June, 1954.	June, 1947.	June, 1954.	June, 1947.	June, 1954.	June, 1947.	June, 1954.
		-	MALES					
New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory Aust. Capital Territory	23.1 15.9 5.9 2.6 3.4 0.8 0.8	(b) 21.4 15.0 6.6 2.3 3.1 0.8 0.7	197.5 158.1 96.9 51.8 39.8 20.1 1.0	207.3 167.1 99.7 55.5 44.3 20.2 1.1	728.1 490.5 252.0 153.3 116.6 57.8 4.0 5.3	833.7 596.9 307.4 194.1 156.1 71.9 5.8 8.6	948.7 664.5 354.8 207.7 159.8 78.7 5.8 6.5	1062.4 779.0 413.7 251.9 203.5 92.9 7.6 10.5
Australia	53.2	50.9	565.7	596.1	1807.6	2174.5	2426.5	2821.5

⁽a) Includes those serving outside Australia. (b) Excludes approximately 10,300 males undergoing full-time National Service training at the time of the Census. See also footnotes to previous table.

TOTAL OCCUPIED PERSONS: STATES AND TERRITORIES, JUNE, 1947 AND 1954—continued.

('0000.)

State or Territory.	Defence Forces.		Employers and Self-employed.		Wage an Ear		Total Occupied Persons, including Defence Forces. (a)	
1011110231	June,	June,	June,	June,	June,	June,	June,	June,
	1947.	1954,	1947.	1954.	1947.	1954,	1947.	1954.

FEMALES.

New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory Aust. Capital Territory	0.3 0.4 0.1	0.5 0.8 0.2 0.1 0.1 0.1	25.4 22.5 10.2 5.2 4.3 1.8 0.1	29.0 25.3 12.5 7.0 5.6 2.1 0.1	268.6 202.0 83.9 52.9 39.2 18.9 0.7	290.6 227.0 93.1 59.9 46.6 21.7 1.3 2.8	294.3 224.9 94.2 58.1 43.5 20.7 0.8 1.9	320.1 253.1 105.8 67.0 52.3 23.9 1.5
Australia	0.8	2.0	69.6	81.7	668.0	743.0	738.4	826.7

PERSONS.

New South Wales Victoria Queensland South Australia Western Australia Tasmania	23.4 16.3 6.0 2.6 3.4 0.8	(b) 21.9 15.8 6.8 2.4 3.2 0.9	222.9 180.6 107.1 57.0 44.1 21.9	236.3 192.4 112.2 62.5 49.9 22.3	996.7 692.5 335.9 206.2 155.8 76.7	1,124.3 823.9 400.5 254.0 202.7 93.6	1,243.0 889.4 449.0 265.8 203.3 99.4	1,382.5 1,032.1 519.5 318.9 255.8 116.8
Northern Territory Aust. Capital Territory	0.8	8.0	0.6	1.0	7.1	7.1 11.4	6.6 8.4	9,1 13.5
Australia	54.0	52.9	635.3	677.8	2,475.6	2,917.5	3,164.9	3,648.2

(a) Includes those serving outside Australia. (b) Excludes approximately 10,300 males undergoing full-time National Service training at the time of the Census. See also footnotes to previous table.

The occupied population of Australia (including defence forces but excluding unemployed, pensioners, retired, persons of independent means and dependants) increased from 1947 to 1954 by 15.3 per cent. The percentage increase in each State and Territory was as follows:—New South Wales, 11.2; Victoria, 16.0; Queensland, 15.7; South Australia, 20.0; Western Australia, 25.8; Tasmania, 17.5; Northern Territory, 37.9; and Australian Capital Territory, 60.7.

3. Wage and Salary Earners in Civilian Employment.—(i) General.—Monthly estimates of the number of wage and salary earners in civilian employment (excluding employees in rural industry and female private domestics) are made by varying benchmark data obtained from a Census or quasi-Census on the basis of the movement in employment shown by Pay-roll Tax returns, annual Censuses of Factories, returns of Government employment and other direct collections. Monthly estimates are available from July, 1941, when Pay-roll Tax commenced. The figures at July, 1939 are based on the National Register.

Employment recorded on Pay-roll Tax returns at present covers approximately 77 per cent. of the estimated number of wage and salary earners in civilian employment (excluding employees in rural industry and female private domestics). Pay-roll Tax returns are lodged by all employers paying more than £200 a week in wages, other than certain Commonwealth Government Bodies, religious and benevolent institutions, public hospitals and other similar organizations specifically exempted under the Pay-roll Tax Assessment Act 1941-1957.

(ii) Australia: Industrial Groups.—The table shows total male and female wage and salary earners in civilian employment (excluding employees in rural industry, female private domestics, persons on the paid strength of the defence forces and National Service trainees in camp) subdivided to show the extent of employment provided by Government bodies and by private employers respectively. Principal industrial groups shown in the table include both private employees and Government employees, if any. (Current figures are published in the Monthly Bulletin of Employment Statistics.) The manufacturing employment figures published in this table comprise (i) the series showing actual monthly employment in factories as recorded at successive annual Censuses of Factories to June, 1958 (see pp. 117-118), with interim estimates for subsequent months, and (ii) estimates of the number of employees in industrial establishments outside the scope of the definition of a factory (see p. 117) and persons employed by factory proprietors but engaged in selling and distribution.

The series referred to in (i) above replaces the Pay-roll Tax series of employment estimates included in the "Manufacturing" figures shown in issues of this Report prior to No. 45, 1957. Adoption of this new series entails adopting also new series for "Private Employment" and "Total Employment" for males, females and persons.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRIAL GROUPS, AUSTRALIA.

(Excluding Rural Wage Earners, Female Private Domestics, Personnel in Defence Forces and National Service Trainees in Camp.)
('000.)

Industrial Group.	July, 1939.	June. 1954.	June, 1955.	June, 1956.	June, 1957.	June, 1958.	Decem- ber, 1958.
		MALES.				- II-U	
Mining and Quarrying Manufacturing, etc.(a) Building and Construction Transport(b) Communication Property and Finance Retail Trade Wholesale and other Commerce Public Authority Activity, n.e.i. Health Education Personal Service Other(c)	22.1	58.7 798.7 205.7 238.7 61.4 57.9 {128.4 140.4 97.5 25.9 36.7 52.1 88.2	58.3 826.2 211.8 244.7 64.0 59.2 147.5 99.2 26.0 38.7 54.3 90.0	57.3 842.1 214.6 245.9 64.5 61.7 129.9 #51.0 100.6 26.8 54.4 92.1	56.3 845.1 207.3 245.1 67.9 64.0 129.4 150.0 101.7 27.1 43.4 54.7 93.0	51.6 857.2 202.3 242.1 69.7 66.0 132.5 150.3 104.0 27.5 45.3 54.9 94.1	50.6 853.8 199.2 240.1 69.6 66.4 138.9 153.7 104.6 27.8 45.2 56.6
Total Government(d) Private Total	1,293.1 349.8 943.3 1,293.1	1,990.3 581.4 1,408.9 1,990.3	2,049.5 599.1 1,450.4 2,049.5	2,081.7 604.9 1,476.8 2,081.7	2,085.0 609.5 1,474.5 2,085.0	2,097.5 621.8 1,475.7 2,097.5	2,100.6 622.1 1,477.1 2,100.0

For footnotes see next page.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRIAL GROUPS, AUSTRALIA—continued.

(Excluding Rural Wage Earners, Female Private Domestics, Personnel in Defence Forces and National Service Trainees in Camp.)

('000.)

Industrial Group. July, June, Ju	Industrial Group.	July, 1939.	June, June, 1955.	June, June, 1956. 1957.	June, Decem- 1958, ber, 1958,
--	-------------------	----------------	-------------------	-------------------------	-------------------------------------

FEMALES.

				1					
Mining and Quarryic	ig .		0.3	0.1	1.1	1.2	1.2	1.1	1.1
Manufacturing, etc:(a			169.0	239.0	245.7	249.9	250.4	251.7	249.4
Building and Constru	iction		1,.2	4.7	4.9	5.1	5.3	5.5	5 5
Transport(b)	٠.,		5.2	18.7	19:7	20.7	20.4	20.3	20.4
Communication			7.4	17,.8	18.7	19.4	19.7	19.6	19.7
Property and Finance	e.		13.5	34.7	38.1 {	41.8	43.5	45.4	45.5
Retail Trade		!	3101.4	S 115.3	121.6	122.9	121.3	125.4	133.3
Wholesale and other	Commen	ce	J	42.3	45.0	46.3	46 8	46.9	46.8
Public Authority Act	ivity, n.e	i I	10.0	27.3	28.6	29.1	29.2	29.8	30.2
Health			34.0	70.6	73.5	77.6	79.4	82.1 3	83.6
Education			32.0	44.9	47.9	50.5	53.8	56.1	55.9
Personal Service		1	43.0	67.0	69.6	70.2	69.5	68.7	70.0
Other(c)		'	20.1	36.2	37.3	38.4	39.3	39.5	39.7
Total		••	437.1	719.7	751.7	773.1	779.8	792.1	801.1
Government(d)			55.2	114.5	122.8	129.8	132.8	136.6	137.1
Duitanta	• • •	• •	381.9	605.2	628.9	643.3	647.0	655.5	664.0
rnyaic		••		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		-5-13-5	(0-11.0	1 640.60.00	
Total			437,.1	719.7	.751.7	773.1	779.8	792.1	801.1

PERSONS.

		,		,	ŀ			
		52.5	59.7	59.4	58.5	57.5	52.7	51,7
		625.1	1.037.7	1.071.9	1.092.7	1.095.5	1.108.9	1.103.2
tion		450.9	210.4	216.7	219.7		207.8	204.7
								260.5
•						87.6	20 1	89.3
			65.6			107 5		111.3
• • •	• •	ام.س						
	• •	≥314.0						272.2
		11						200.5
ity, n.e.i.								134.8
								111.4
			81.6	86.6	91.3			101.1
		80.0	119.1	123.9	124.6	124.2	123.6	126.6
				127.3	130.5	132.3	133.6	133.8
• • •	• • •	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	12.4.7.	112110		10,41,5		
		1,730.2	2,710.0	2,801.2	2,854.8	2;864.8	2,889 6	2,901.7
		405.0	605 0	721 9	734 7	742 3	758 4	759.9
								2,141.8
• •	• •	1,525.2	2,017.1	2,079 3	2,120.1	2,122.3	2,131.2	2,141.0
		1,730 2	2.710.0	2,801.2	2,854.8	2,864.8	2,889 6	2,901.7
	onimerce rity, n.e.i.	commerce	cation 150.9 163.4 35.8 60.6 314.0 41.8 51.8 54.8 80.0 100.9 1,730.2 405.0 1,325.2	cation 150.9 1,037.7 150.9 1,037.7 150.9 1,037.7 1,034.4 1,736.2 1,037.7 1,0	cation 625.1 1,037.7 1,071.9 150.9 210.4 216.7 163.4 257.4 264.4 35.4 79.2 82.7 266.6 92.6 97.7 182.7 192.5 170.9 124.8 127.8 124.8 127.8 124.8 127.8 124.8 127.8 166.8	cation 625.1 1,037.7 1,071.9 1,092.7 150.9 163.4 257.4 264.4 266.6 35.4 79.2 82.7 83.9 314.0 60.6 92.6 97.7 103.5 314.0 {243.7 250.8 252.8 132.7 192.5 197.8 197.8 151.8 96.7 99.5 104.4 151.8 96.7 99.5 104.4 100.9 1124.4 127.3 130.5 1,730.2 2,710.0 2,801.2 2,854.8 405.0 695.9 721.9 734.7 1,325.2 2,014.1 2,079.3 2,120.1	cation 150.9 210.4 216.7 219.7 212.6 216.7 212.6 216.7 219.7 212.6 216.7 219.7 212.6 265.5 210.6	cation 150.9 210.4 216.7 219.7 212.6 207.8 210.4 256.7 219.7 212.6 207.8

⁽a) Includes employees engaged in selling and distribution, who are outside the scope of the factory employment figures as defined and published on pp. 117-118. (b) Includes road transport; shipping and stevedoring; rail and air transport. (c) Includes forestry, fishing and trapping; law and order; religion and social welfare; other professional; amusement, sport and recreation. (d) Includes employees of Commonwealth, State, Semi-Government and Local Government bodies. For further details see p. 119.

A graph showing wage and salary earners in civilian employment in the main industrial groups appears on page 131.

(iii) States.—Statistics of total employment of wage and salary earners (excluding rural and female private domestic employment and defence forces) since 1933 are shown for each State and Territory in the following table.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: STATES.

(Excluding Rural Wage Earners, Female Private Domestics, Personnel in Defence Forces and National Service Trainees in Camp.)

('000.)

Year and Month.	N.S.W.	Vic.	Q'land.	S. Aust.	W. Aust.	Tas.	N.T.	A.C.T.	Aust.
				MALES.	! <u></u> !	!			<u>' </u>
1933—June	379.8	288.1	139.3	80.3	70.0	28.9	1.0	2,4	989.8
1939—July	529.9	357.5	172.8	106.7	82.9	37.4	2.1	3,8	1,293.1
1941—November	556.8	405.1	168.0	121.9	83.2	39.4	3.9	3,1	1,381.4
1951—June	768.6	536.1	264.4	170.8	127.9	60.8	4.6	8.1	1,941.3
1952—June	762.9	539.0	263 0	172.3	129 6	61.8	4.4	8.3	1,941.3
1953—June	745.2	536.8	259.8	171.3	133.5	62.3	4.6	8.5	1,922.0
1954—June	771.3	556.8	269.6	176.8	139.1	63.6	4.9	8.2	1,990.3
1955—June	794.2	576.2	278.2	180.8	141.5	65.1	4.8	8.7	2,049.5
1956—June	808 5	583.2	282 4	187.9	140.5	65.7	5.0	8.5	2,081.7
1957 —June	810.5	586.0	282.6	186.4	138.4	66.0	5.8	9.3	2,085.0
1958—June	814.5	592.9	282.8	186.0	138.6	67.0	5.6	10.1	2,097.5
1958—December	816.4	596.4	278.3	187.0	139.3	67.0	5.8	10.4	2,100.6
				FEMALES.					
1933—June	125.5	118.0	40.3	25.9	20.5	9.1	0.1	0.5	339.9
	168.0	142.9	53 2	34.0	26.2	[[.6	0.2	1.0	437.1
	229.3	192.8	62 6	45.6	32.6	15.2	0.4	1.3	579.8
1951—June 1952—June 1953—June 1954—June	295.2 273.2 269.8 284.3 297.4	223.0 210.3 209.2 222.1 232.4	88.4 85.5 85.8 88.6 92.1	56.3 54.2 52.5 56.6 59.8	42.1 41.1 41.4 43.4 44.3	20.4 19.8 20.2 21.2 21.8	0.8 0.8 0.9 0.9	2.5 2.5 2.5 2.6 2.9	728.7 687.4 682.3 719.7 751.7
1956—June	305.9	238.5	93.7	62,5	45.1	23.2	1.1	3.1	773.1
1957—June	309.3	240.4	95.8	62,4	44.5	22.9	1.2	3.3	779.8
1958—June	314.5	244.5	95.9	63,4	45.6	23.5	1.3	3.4	792.1
1958—December	319.4	246.6	96.3	64,2	46.8	23.1	1.4	3.3	801.1
	·.			PERSONS.	<u>-</u>	<u></u>			·——
1933—June	505.3	406.1	179.6	106.2	90.5	38.0	1.1	2.9	1,329.7
1939—July	697.9	500.4	226.0	140.7	109.1	49.0	2.3	4.8	1,730.2
1941—November	786.1	597.9	230.6	167.5	115.8	54.6	4.3	4.4	1,961.2
1951—June 1952—June 1953—June 1954—June	1,063.8 1,036.1 1,015.0 1,055.6 1,091.6	759.1 749.3 746.0 778.9 808.6	352.8 348.5 345.6 358.2 370.3	227.1 226.5 223.8 233.4 240.6	170.0 170.7 174.9 182.5 185.8	81.2 81.6 82.5 84.8 86.9	5.4 5.2 5.8 5.8	10.6 10.8 11.0 10.8 11.6	2,670.0 2,628.7 2,604.3 2,710.0 2,801.2
1956—June	1,114 4	821 7	376 I	250.4	185.6	88.9	6.1	11.6	2,854.8
1957—June	1,119 8	826.4	378.4	248.8	182.9	88.9	7.0	12.6	2,864.8
1958—June	1,129.0	837.4	378.7	249.4	184.2	90.5	6.9	13.5	2,889.6
1958—December	1,135.8	843.0	374.6	251.2	186.1	90.1	7.2	13.7	2,901.7

The number of male wage and salary earners in Australia in civilian employment, excluding rural, was higher in November, 1941 than at the outbreak of war. The male employment level then commenced to decline and continued to do so until the December quarter, 1943, after which there was a general, though slight, upward trend until the end of the war. Demobilization of the defence forces resulted in a rapid increase in male employment in all States in 1945-46 and 1946-47. Male employment continued to increase during each of the next four years, reaching a peak of 1,958,500 in March, 1952. During 1952-53, however, the numbers employed fell continuously to 1,894,000 in

January, 1953. Apart from minor fluctuations, male employment rose fairly steadily from February, 1953, reaching 2,087,800 in March, 1957. During the remainder of 1957 there was a slight decline, but since then the numbers have again risen, to a peak of 2,121,400, in May, 1959.

After the outbreak of war, female civilian wage and salary earners (excluding rural workers and domestics in private homes) increased rapidly in all States, the peak level during the war (646,000) being reached in December, 1943. After the end of the war, female employment declined in all States, particularly in Victoria and South Australia, but it increased again from January, 1946 and in August, 1948 had passed the war-time peak. The initial post-war peak of 733, 300 recorded in November, 1951 was followed by a steady decline to 672,100 in January, 1953. Since then female employment has risen fairly steadily, to a peak of 810,700, in May, 1959.

(iv) Factories.—The following table shows the number of employees in the main factory classes in June of each of the years 1954 to 1958 compared with 1939. The figures refer to the reported employment in factories as defined for the purposes of the annual production census, results of which are published in the annual bulletin, Secondary Industries. In this connexion a factory is defined as an industrial establishment in which four or more persons are employed, or in which power other than manual is used. The employees covered are those engaged in manufacturing activities and exclude working proprietors and those engaged in selling and distribution, etc.

EMPLOYMENT IN FACTORIES ACCORDING TO MAIN CLASSES: AÚSTRALIA. ('000.)

		Num	ber of Em	ployees in	June—	
Class of Factory,	1939.	1954.	1955.	1956.	1957.	1958.(a)
	-			·		:
	Males	t.				
Treatment of Non-metalliferous Mine						
and Quarry Products	9.8	17.9	19.2	19.2	18.6	19.1
Bricks, Pottery, Glass	14.3	20.3	20.7	20.1	19.5	20.5
Chemicals, Oils, Paints, etc	14.6	30.1	32.7	34.7	35.2	36.6
Metals, Machines, Vehicles, etc	161.6	357.9	374.8	387.3	388.3	396.1
Jewellery, Watches, etc	2.8	4.2	4.2	4.1	4.1	4.0
Textiles (including knitted goods)	18.3	29.7	27.9	28.8	29.4	28.4
Skins and Leather	8.0	10.6	10.4	9.9	9.8	9.3
Clothing (including shoes)	19.1	28.5	27.9	27.3	27.3	26.6
Food, Drink and Tobacco	57.6	88.3	89.2	87.8	88.4	87.6
Sawmilling and Woodworking	27.5	52.2	54.3	53.8	51.5	52.0
Cabinet Making, Furniture, etc	11.2	15.9	16.3	15.6	16.0	16.7
Paper, Printing, etc	26.7	41.2	43.0	45.1	46.1	48.2
Rubber	4.9	12.0	13.1	13.7	14.3	14.6
Musical Instruments and Miscellaneous			ĺ	ì		
Manufactures	5.4	13.5	13.6	14.3	15.1	14.9
Heat, Light and Power	9.2	15.7	16.2	16.3	16.6	16.5
Total	391.0	738.0	763.5	778.0	780.2	791.1

EMPLOYMENT IN FACTORIES ACCORDING TO MAIN CLASSES: AUSTRALIA—continued.

(2000.)

			Num	ber of Em	ployees in	June'—	
Class of Factory.		1939.	1954.	1935.	1956.	1957.	1958(a
		FEMAL	ES _i ,			<u>. </u>	
Treatment of Non-metalliferous Mi	ine				ŗ		
and Quarry Products	•••	0.2	0.7	0.8	. 0.9	0.9	1.0
Bricks, Pottery, Glass	٠.	0.8	1.9	2.0	2.0	1.9	1.9
Chemicals, Oils, Paints, etc.		5.7	9:3	10.1	10'.5	10.0	
Metals, Machines, Vehicles, etc.	• •	9.4	38.31	43.4	45i. l	47.8	52.3
Jewellery, Watches, etc	• •	0.5	1.2	1.1	1.2	1.2	1,1
Textiles (including knitted goods)	• •	27.2	39.5	38.3	39.1	39.5	37.4
Skins and Leather		2:.5	3.2	3.2	3.2	3,1	3.0
Clothing (including shoes)		6P.3	77'.9	76.5	75.8	73.6	72.4
Food, Drink and Tobacco	٠٠.	20.9	28.4	29:3	1 29.5°	29:3	29.1
Sawmilling and Woodworking		0.9	2.6	2.8	3.0	3.1	3.0
Cabinet Making, Furniture, etc.		2.7	3.2	3.6	3.6	3.7	3.8
Paper, Printing, etc.		11.6	15.3	16.2	17.0	16:9	17.2
Rubber'		21.3	39.3	3.5	3.5	3,5	3.6
Musical Instruments and Miscellaneo	us			i		l .	
Manufactures		2.4	7.1	7.6	7.9	8.2	7.9
Heat, Light and Power	• •	0.2	1.0	0.1	0.2	0.2	0.2
Total		148.6	232.0	238.5	242 5	242.9	244.0
		Persons.		<u> </u>	1	<u>'</u>	<u> </u>
Treatment of Non-metalliferous Mi			<u> </u>	ļ.	Ī		ļ
		10.0	18.6	20.0	20.1	19.5	20.1
man a man and a man	• •	15.1	22.2	22.7	22!.10	21.4	22.4
and the second second		20:3	39.4	42.8	45.2	45.2	47.0
	• •	171.0	396.2	418.2	432.4	436.1	448.4
		3.3	5.4	5.3	5.3	5.3	5.1
		45.5	69.2	66.2	67.9	68.9	65.8
a., `		10.5	. 13.8	13 6	13.1	12.9	12.3
	:: I	80.4	106.4	104.4	103.1	100.9	98.7
		78:5	116.7	118.5	117.3	117.7	116.7
		28.4	54.8	57.1	56.8	54.6	55.0
A 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		13.9	19.1	19.9	19.2	19.7	20.5
• • •		38.3	56.5	59.2	62.1	63.0	65.4
		7.2	15.3	16.6	17.2	17.8	18.2
Musical Instruments and Miscellaneo				j		1	
Manufactures		7.8	20.6	21.2	22.2.	23.3	22.8
	٠.	9.4	15.8	16.3	16.5	16.8	16.7
Total	••	539.6	970.0	1002.0	1020.5	1023.1	1035.1

⁽a) Subject to revision,

4. Government Employees.—(i) States and Territories.—The number of civilian employees of Commonwealth, State and Semi-Government and Local Government bodies in June and December, 1958 is shown in the following table. These include all employees of Government bodies on services such as railways, tramways, banks, post office, air transport, education, broadcasting, television, police, public works, factories and munitions establishments, migrant hostels, etc., as well as administrative employees, within Australia.

CIVILIAN EMPLOYEES OF GOVERNMENT BODIES(a): JUNE AND DECEMBER, 1958.

State:	, Con	mmonwealth. Sinte and Semi-Government:			Local	Govern	ment.	Total.				
Terris tory.	Males.	Fe- males.	Persons.	Males:	Fo- males.	Persons:	Males:	re- males.	Persons:	Malės.	Fe- males.	Persons.
	·	-			Ji	JNE, 1958	3,-			·		
N.S.W. Vic Qld	58,372 51,686 18,403	15,040 4,866	66,726 23,271	55,423	26,181 8,315	127,071 63,738	26,888 13,581 17,869	1,885 956	15,466 18,825	166,157 91,697	43,106 14,137	105,834
S.A W.A. Tas	16,825 9,340 4,788	3,695 2,233 1,323	11,573	39,016 39,451 14,832	10,473 7,173 4,168	49:489 46,624 19,000	3,252 3,607 2,302	356 178	2,480	59,093 52,398 21,922		27,591
N.T. A.C.T.	2;767 7,581	714 2,576			**	-::	104		109	2,871 7,581		
_Aust.	169,764	45,654	215,418	384,424	84,326	468,750	67,603	6,688	74,291	621,791	136,668	758,459

DECEMBER, 1958.

N.S.W. Vic Old S.A	58,156 52,016 18,124 16,874	15,259 15,170 4,846 3,638	73,415 67,186 22,970 20,512	135,032 100,829 54,804 39,302	28,222 26,316 7,681 10,708	163,254 127,136 62,485 50,010	27,299 13,646 18,322 3,263	3,076 2,001 966 326	30,375 15,647 19,288 3,589	220,487 166,482 91,250 59,439		267,044 209,969 104,743 74,111
W.A. Tas NT. A.C.T.	9,397 4,905 2,944 7,609	2,266 1,333 761 2,511	11,663 6,238	39,659 14,645	7,300 4,144	46,959	3:617	376 195 5	3,993 2,506 98	52,673	9,942	62,615
Aust.	170,025	45,784	215,809	384,262	84,371	468;633	68,551	6;945	75,496	622;838	197(100	759,938

(a). See explanation on page 118.

(ii) Australia.—The following table shows a comparison of the number of civilian employees of Commonwealth, State and Semi-Government and Local Government bodies in July, 1939, in June in each of the years 1954 to 1958 and in December, 1958.

GIVILIAN EMPLOYEES OF GOVERNMENT BODIES (a): AUSTRALIA.

	Con	Commonwealth.			State and Semi-Government.		Local Government.			Total.		
Date.	Males:	Fe- males.	Persons.	Males.	Fe- males.	Persons.	₁Males.	Fe- males.	Persons	∤Males.	Fe- males.	Persons
June— 1939(b) 1954 1955 1956 1957 1958	56,099 156,604 160,840 162,314 165,566 169,764	45,612	198,183	378,055	67,466 72,728 77,587 80,825		61,643 65,026 65,558 65,854	5,771 6,138 6;376	67,136 70,797 71,696 72,230	349,802 581,342 599,104 604,949 609,475 621,791	114,538 122,790 129,839 132;813	405,039 695,880 721,894 734,788 742,286 758,459
1958	170,025	45,784	215;809	384,262	84,371	468,633	68,551	6,945	75,496	622,838	137,100	759,938

(a) See explanation on p. 118.

(b) July.

§ 2. Unemployment.

The total number of persons "unemployed" has been recorded only at the dates of the various Censuses. Prior to the 1947 Census, persons who were "unemployed" were requested to furnish particulars of the cause and duration of unemployment, but from 1947 onwards the enquiry was broadened to include all persons (usually engaged in industry, business; trade, profession or service) who were out of a job and, "not at work" at the time of the Census for whatever reason, including any not normally associated with unemployment. This change:

in the form of the questionnaire probably resulted in some variation in response. The following table sets out the number of persons recorded within these categories at the Censuses of 1933 to 1954. The percentage of "unemployed" at each date to all wage and salary earners, comprising those estimated to be in employment and those unemployed, is also shown.

UNEMPLOYMENT (ALL CAUSES): AUSTRALIA, CENSUSES, 1933, 1947 AND 1954.

Date.		Wage and Sa	alary Earners ('000.)	Unemployed.	Proportion of Wage and Salary Barners Unemployed. (Per cent.)					
		Males.	Females.	Persons.	Males.	Females.	Persons.			
June, 1933(a) June, 1947(b) June, 1954(b)		405.4 66.6 41.0	75.8 16.9 14.0	481.2 83.5 55.0	25.4 3.5 1.8	14.5 2.5 1.9	22.7 3.2 1.8			

⁽a) As recorded at the Census. In addition, there were considerable numbers of youths and young women of working age who had never been employed and were "not at work" at the time of the Census.

(b) Persons in the work force who were "not at work" (see explanation above) at the time of the Census.

The following table shows the number of males and females "unemployed" or "not at work" classified according to cause of unemployment at the Censuses of 1933, 1947 and 1954. The change in the form of questionnaire after 1933 should be borne in mind.

CAUSES OF UNEMPLOYMENT: AUSTRALIA, CENSUSES, 1933, 1947 AND 1954.

Year	•	Unable to Secure Em- ployment.	Tempor- arily Laid Off.	Iliness.	Accident.	Industrial Dispute.	Other and Not Stated.	Total.
	-			MALE	s.			
1933 1947(b) 1954(b)		374,569 17,314 9,089	(a) 12,458 4,056	18,083 14,639 10,894	4,702 2,985 2,571	1,595 475 316	6,483 (c)18,743 (c)14,088	405,432 66,614 41,014
				FEMAL	ES.			
1933 1947(b) 1954(b)	• •	62,630 2,254 3,369	(a) 2,449 1,267	9,193 4,396 3,939	434 280 291	95 24 15	3,465 (c) 7,512 (c) 5,119	75,817 16,915 14,000
		<u> </u>	<u>.</u>	PERSON	NS.		<u> </u>	·
1933 1947(b) 1954(b)		437,199 19,568 12,458	(a) 14,907 5,323	27,276 19,035 14,833	5,136 3,265 2,862	1,690 499 331	9,948 (c)26,255 (c)19,207	481,249 83,529 55,014

⁽a) Not available. (b) See note (b) to previous table. (c) The majority of these persons were resting between jobs or changing jobs.

Details of the number of persons receiving unemployment benefit and of the payments made may be found on page 124.

§ 3. Commonwealth Employment Service.

Statutory warrant for the Commonwealth Employment Service (C.E.S.) is to be found in the Re-establishment and Employment Act 1945 (sections 47 and 48). In brief, the main functions of the Service are to assist people seeking employment to obtain positions best suited to their training, experience, abilities and qualifications; and to assist employers seeking labour to obtain employees best suited to the demands of the employers' particular class of work.

The organization and functions of the C.E.S. accord with the Employment Service Convention of 1948 and Recommendation 1948 of the International Labour Organization, which were respectively ratified and adopted by Australia in December, 1949.

The C.E.S. functions within the Employment Division of the Department of Labour and National Service, on a four-tiered decentralized basis. The Central Office is in Melbourne, and there is a Regional Office in the capital city of each State, with 120 District Employment Offices in suburban and the larger provincial centres and 334 agents in the smaller country centres. The District Employment Offices are distributed as follows:—New South Wales, 46; Victoria, 31; Queensland, 20; South Australia, 8; Western Australia, 9; Tasmania, 4; Northern Territory, 1; Australian Capital Territory, 1.

The C.E.S. provides specialized facilities for young people, persons with physical and mental handicaps, ex-service personnel, migrants, rural workers and persons with professional and technical qualifications.

Vocational guidance is provided free of charge in each State, other than New South Wales, by a staff of qualified psychologists. In New South Wales a similar service is provided by officers of the New South Wales Department of Labour and Industry. Vocational guidance is available to any person; but is provided particularly for young people, ex-servicemen and the physically handicapped.

The C.E.S. has responsibilities in the administration of the unemployment and sickness benefits provided under the Social Services Act 1947–1958, and of the re-employment allowances provided under the Re-establishment and Employment Act 1945–1958 for certain classes of discharged members of the forces. All applicants for benefits or allowances must register at a District Employment Office or agency of the C.E.S., which is responsible for certifying whether or not suitable employment can be offered to them.

The C.E.S. is responsible for placing in employment migrant workers sponsored by the Commonwealth under the Commonwealth Nomination and similar schemes. This includes arranging for them to move to their initial employment and for their admission, if necessary, to Commonwealth migrant hostels. Assistance to obtain employment is provided to other migrants as required. From the inception of the various free and assisted schemes, including the Displaced Persons Scheme, to the end of December, 1958, about 180,000 British and European migrant workers had been placed in employment by the C.E.S.

Since 1951, the C.E.S. has been responsible for recruiting Australian experts for oversea service under the Colombo Plan and the United Nations Expanded Programme of Technical Assistance. The principal spheres in which experts have been supplied are agriculture, education, engineering, geology, health and economic and scientific research and development.

In association with its placement activities, the C.E.S. carries out regular surveys of the labour market and supplies detailed information to interested Commonwealth and State Government Departments and instrumentalities and to the public. It also advises employers, employees and other interested persons on labour availability and employment opportunities in various occupations and areas and on other matters concerning employment.

The C.E.S. is responsible for the medical examination and interview of young men for training in the Army under the National Service Act 1951-1957, which is administered by the Department of Labour and National Service. The Department also administers the provisions of the Act relating to the protection of the rights of National Service trainees in relation to their civil employment.

The Service completed its twelfth year of operation in May, 1958. During the year ended 30th June, 1958 there were 696,338 registrations of applicants for employment, of whom 426,839 were referred to employers and 302,172 placed in employment, and 404,916 new vacancies were notified. Vacancies unfilled at the end of June, 1958 numbered 15,958.

Prior to the setting up of the Commonwealth Employment Service, State Labour Exchange Organizations existed in several States, but they have been superseded. Details of the organization and administration of these exchanges in the several States were given in Labour Report No. 30, page 133.

§ 4. Commonwealth Unemployment and Sickness Benefits.

1. General.—The Unemployment and Sickness Benefits. Act 1944, which is now incorporated in the Social Services Act 1947–1958, was a very important addition to Commonwealth social legislation.

Since 1st July, 1945, men over 16 and under 65 years of age, and women over 16 and under 60 years of age and qualified in other respects, have been eligible to apply for an unemployment benefit or a sickness benefit. There is a twelve months' residential requirement but this is waived if the claimant is likely to remain permanently in Australia. A person in receipt of an age, invalid or widow's pension, or a service pension (as distinct from a war pension) under the Repatriation Act, or a tuberculosis allowance is ineligible to receive a benefit.

To qualify for an unemployment benefit, a person must establish that he is unemployed and that his unemployment is not due to his being a direct participant in a strike, that he is capable and willing to undertake suitable work, and that he has taken reasonable steps to obtain such work. Registration with the local Commonwealth District Employment Officer is necessary.

To qualify for a sickness benefit, a person must establish that he is temporarily incapacitated for work by reason of sickness or accident and that he has thereby suffered a loss of salary, wages or other income.

A married woman is not eligible to receive a sickness benefit if it is reasonably possible for her husband to maintain her. Where her husband is able to maintain her only partially, a benefit may be paid at such rate as is considered reasonable in the circumstances. In exceptional cases, a married woman may qualify for an unemployment benefit in her own right.

The maximum	weekly rates of benefit	payable and	permissible income
from 17th October.	1957 are as follows:-	-	-

Age and Marital Status of C	laimant.		Maximum Weekly Benefit Psyable.	Permissible Weekly Income.
Person over 21 years of age Married person under 21 years of age Unmarried person 18-20 years of age Unmarried person under 18 years of age		 }	£ s. d. 3 5 0 2 7 6 1 15 0	£ s. d. 2 0 0 1 0 0 1 0 0

An additional benefit of £2 7s. 6d. a week may be paid for a dependent spouse and 10s. for one dependent child under 16 years of age. If no allowance is paid for a dependent spouse, a similar benefit may be paid for a claimant's housekeeper, provided there are one or more children under 16 years of age in the home and the woman is substantially dependent on the claimant but is not employed by him.

The weekly rate of benefit is reduced by the amount by which a beneficiary's income from sources other than his pension exceeds the amount shown in the final column of the relevant line in the above table. For unemployment benefit purposes, the incomes of the claimant and his spouse are taken into account, unless they are permanently separated. For sickness benefit purposes, the income of the claimant only is taken into account, while up to £2 a week is disregarded of any payment received from an approved friendly society or other similar approved body in respect of the incapacity for which sickness benefit is payable. "Income" does not include child endowment, or other payments in respect of children, the Commonwealth hospital benefits and pharmaceutical benefits, or a tuberculosis allowance or an amount paid in reimbursement of medical; dental or similar expenses actually paid. There is no means test on-property.

Where a person qualified for sickness benefit receives or is entitled to receive (in respect of the same period and the same incapacity for which sickness benefit is payable) any payment by way of compensation (including workers' compensation), damages, or otherwise under any law (except payments for which he has contributed), the amount of the compensation; etc., is not taken into account as income but the payment (or its weekly equivalent) is deducted from the rate of sickness benefit otherwise payable;

There is a waiting period of seven days in respect of which unemployment or sickness benefit is not payable. A special benefit may be granted to a person not qualified for unemployment or sickness benefit who is not in receipt of an age, invalid or widow's pension or a service pension, if by reason of age, physical or mental disability or domestic circumstances, or for any other reason, he is unable to earn a sufficient livelihood for himself and his dependants. Unemployment and sickness beneficiaries are eligible to participate in the Commonwealth Rehabilitation Service under the same conditions as invalid pensioners. Payment of an unemployment or sickness benefit may be refused if the claimant or beneficiary, on being required, fails to undergo a medical examination or to receive treatment or undertake training or to do any suitable work.

2. Unemployment Benefits.—(i) Number on Benefit.—The following table shows the number of persons on benefit at the end of each month of 1958. Current figures are published in the Monthly Bulletin of Employment Statistics.

NUMBER OF PERSONS ON UNEMPLOYMENT BENEFIT AT END OF EACH MONTH.(a)

				!	. }				Australia.				
Month.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Males.	Fe- males.	Per- sons.		
1958 — January February March April May June July August September October November December.	9,835 9,575 8,672 9,533 10,465 11,669 12,054 14,309 10,587 10,267 9,827 11,819	5,894 6,899 7,442 7,435 6,735 5,656 4,916	9,431 7,814 7,831 5,799 4,905 3,176 2,984 2,874 3,031	1,425 1,521 1,873 2,075 2,258 2,385 2,204 1,930 1,706 1,505	2,257 2,018 2,214 2,543 3,005 3,363 3,219 2,875 2,709 2,354	326 243 296 459 639 712 891 849 789 635	4 19 33 23 10 9 8 3 3 1	37 34 44 41 39 35 32	15,872	5,022 5,126 5,936 6,730 7,367 7,649 7,174 6,904 6,543 6,430	28,75, 27,16, 24,48, 26,81 27,28, 29,41, 29,91, 28,27, 26,00, 24,03, 22,30, 27,56		

(a) Last Saturday of month.

(ii) Amounts Paid.—The amounts paid in unemployment benefits for the months January to December, 1958 are shown in the following table. Current figures are published in the Monthly Review of Business Statistics.

UNEMPLOYMENT BENEFIT PAYMENTS DURING EACH MONTH.

(£.)

Month.	N.\$.W.	Vic.	Qld.	\$.A.	W.A.	Tas.	N.T.	A.C.T.	Aus- trala.
1958—January February March April May June July August September October November December	179,179 203,414 182,866 146,321 193,420 158,193 193,615 242,138 185,4390 190,161 146,846	102,3531 61,596 83,867 101,650 103,707 128,807 137,362 112,751 117,628 104,760	203,408 205,671 159,839 147,873 138,520 90,921 56,153 63,074 52,735 53,877 48,703 84,531	24,435 30,179 27,594 30,619 43,399 38,302 40,322 47,784 38,240	38,606 38,843 43,446 47,103 62,084 63,919 59,990 57,488	7,696 5,709 4,993 6,344 9,231 11,185 16,476 15,376	411 668 402 154 167 93 65 29	694 496 622 637 752 242 683 548 957 463	563,367 585,502 479,702 450,781 515,038 453,460 490,555 564,067 474,595 482,293 431,426 393,728

§ 5. Industrial Disputes.

1. General.—The collection of information relating to industrial disputes involving stoppage of work in Australia was initiated by this Bureau at the beginning of the year 1913. An examination of official reports, newspapers, and other publications showed that there was insufficient material for the compilation of complete information for years prior to 1913. Particulars for the first complete year were published in Labour Report No. 5 and for following years in subsequent issues.

2. Industrial Groups.—(i) States and Territories, 1958.—In the following table particulars of industrial disputes (involving a stoppage of work of 10 man-days or more) which occurred during 1958 are shown for each State and Territory according to industrial groups.

The number of industrial disputes recorded during 1958 was 987, as compared with 1,103 during the previous year. In New South Wales 624 disputes occurred in 1958, 347 of which involved workers engaged in the coalmining industry. Working days lost during 1958 amounted to 439,890 for all disputes in Australia, and the estimated loss of wages to £1,590,603. Corresponding figures for 1957 were 630,213 and £2,308,622.

A graph showing, for a number of years, the working days lost as a result of industrial disputes in the main industrial groups will be found on page 132.

INDUSTRIAL DISPUTES(a): INDUSTRIAL GROUPS, 1958.

			Wor	kers Invo	ived.		Esti-
Class.	Industrial Group.	Num- ber.	Directly.	In- directly, (b)	Total.	Working Days Lost.	mated Loss in Wages. (£)
	New South Wales.						
II. III. IV. V.	Engineering, Metal Works, etc. Food, Drink, etc. Clothing, Textiles, etc. Books, Printing, etc. Other Manufacturing	50 11 1 2	5,838 876 333 182	1,648 136 110	7,486 1,012 333	32,559 2,251 333 1,893	114,472 7,398 1,167 7,320
vii.	Books, Printing, etc. Other Manufacturing Building (i) Coal-mining	30 37	6,796 3,291	1,102 228	7,898 3,519	13,252	47,924 48,759
VIII. IX.	(i) Coal-mining (ii) Other Mining, Quarries, etc. Railway and Tramway Services	347 3 13	69,864 306 3,452	505 177	70,369 483 3,452	126,136 1,319 1,640	449,815 6,510 5,387
X. XI.	Other Transport	18 96	4,314 41,527	•••	4,314 41,527	8,787 28,658	31,955 100,289
XII. XIII. XIII.	(ii) Shipping, etc. Pastoral, Agricultural, etc. Domestic, Hotels, etc. Miscellaneous	3 1 4 8	172 143 335 493	:. ::	172 143 335 493	445	1,737 1,025 1,944 6,942
	Total	624	137,922	3,906	141,828	231,537	832,644
	Victoria.						
II. IV. VI. VII. IX. X.	Engineering, Metal Works, etc. Food, Drink, etc. Cothing, Textiles, etc. Other Manufacturing Building Railway and Tramway Services Other Transport (i) Stevedoring (ii) Shipping, etc. Miscellaneous	16 3	1,454 2,020 329 1,103 1,475 14 525 38,048 212	₃₂	1,507 2,620 557 1,152 1,637 14 525 38,048 244	18,022 10,689 516 3,631 17,390 14 1,791 44,481 2,780	60,837 40,788 995 9,848 52,592 37 8,096 155,688 9,827
XIV.	Miscellaneous	<u>4</u>	414	1.124	414	99.855	340,346
	Queensland,						
II. VII. VIII. VIII. IX. XI. XIV.	Engineering, Metal Works, etc. Food, Drink, etc. Other Manufacturing Building (ii) Coal-mining (iii) Other Mining, Quarries, etc. Railway and Tramway Services. Other Transport (ii) Stevedoring (iii) Shipping, etc. Miscellaneous	86 16 73 68 24 42 89 13	8,085 5,666 720 3,119 9,975 532 1,031 189 29,943 50 898	30 13 11	8,091 7,630 750 3,132 9,986 532 1,031 189 29,943 50 898	5,398 24,062 1,825 4,265 23,807 761 762 775 25,923 50 238	18,568 104,274 5,141 14,430 101,398 3,050 1,585 3,955 90,588 170 503
	Total	203	60,208	2,024	62,232	87,866	313,662

For footnotes see next page.

'INDUSTRIAL DISPUTES(d): INDUSTRIAL GROUPS, 1958-continued.

, 	,]	<u> </u>	kers Invol	·····		Esti-
Class.	Industrial Group,	Num- ber.	Directly.	In- directly. (b)	Total.	Working Daya Lost.	.mated Loss in Wages. '(£.)
#FFFFFFF	South Australia. Wood, Furmiture, etc. Engineering, Metal Works, etc. Food, Drink, etc. Other Manufacturing Building (ii) Other Mining, Quarries, etc. Railway and Tramway Services	1	80 402 131 155 300 261		80 402 131 155 300 261	30 455 302 155 900 751	120 1,566 ,893 435 3,150 2,600
XI. XI. XIV.	Railway and Tramway Services Other Transport (i) Stevedoring Miscellaneous	·2 1 2 7	216 921 5,497 166	62	216 921 5,497 228	751 79 1,934 3,906 826	400 8,497 13,674 3,205
	Total	22	8,129	62	8,191	9,338	34,540
пі, і VII. VIII, XI. XIV.	Western Australia. Food, Drink, etc. Other Manufacturing (i) Coal-mining (i) Stevedoring (ii) Shipping, etc. Miscellaneous	4 3 1 9 2	197 241 660 9,284 52 413	160 	357 24[660 9,284 52 413	373 261 850 985 -88 413	1,148 828 3,275 3,449 482 1,200
	Total	20	10,847	160	11,007	2,970	10,382
VI. VII. VIII. XI.	Tasmania. Engineering, Metal Works, etc. Other Manufacturing (ii) Other Mining, Quarries, etc. (i) Stevedoring Total	2 1 20 24	110 28 1,200 7,930 <i>9,268</i>		110 28 1,200 7,930	791 28 300 3,389	2,085 112 1,000 11;869
WH. XI. XIV.	Northern Territory. Building	19 6	130 4,866 1,539	::	130 1,866 1,539	130 1,151 2,095	485 4,033 8,045
	Total		- 3,333	 	- 3,555	3,370	32,505
VII.	Australian Capital Territory.	11	70		70	.440	1,400
	Total	1	70	··-	70	440	1,400
I	Australia. Wood, Furniture, etc. Engineering, Metal Works, etc. Food, Drink, etc. Clothing, Textiles, etc. Books, Printing, etc. Other Manufacturing Building (ii) Other Mining, Quarries, etc. Railway and Tramway Services Other Transport (ii) Stevedoring (iii) Shipping, etc. Pastoral, Agricultural, etc. Domestic, Hotels, etc. Miscellaneous	1 73 40 3 2 51 55 416 256 256 256 1 4 23	80 15,889 8,890 662 9,043 8,385 80,499 4,713 5,949 134,095 486 143 335 3,923	1 :: -	80 17,596 11,759 292 40,224 8,788 81,015 2,476 4,713 5,949 134,095 143 335 3,985	30 57,225 37,677 849 1.893 19,152 34,343 150,793 3,131 2,495 13,287 108,493 3,335 445 698 5,844	120 197,528 454,501 2,162 7,320 64,288 120,816 554,488 13,160 7,409 52,503 379,590 12,216 1,025 1,944 21,533
	Total	987	275,573	7,276	282,849	439,890	1,590,603
	'			<u> </u>			

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

(b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

(ii) Australia.—The following table shows, for various industrial groups, the number of industrial disputes, the number of workers involved, and the losses in working days and wages for each of the years 1939 and 1954 to 1958.

INDUSTRIAL DISPUTES(a): AUSTRALIA.

	1	Manu-	Building.	Mining. (G	roup VIII.)	Transport.	Other.	
	¥.	facturing. (Groups L to VI.)	-(Group VII.)	(i) Coal- mining.	(ii) Other Mining,	(Groups IX to XI.)	(GroupsXII, to XIV.)	All (Groups.
				Nu	iber.			
1939		20	.3	362	4	6	21	410
1954		192	47.	942	4	290	1 15 1	1.490
1955		277	72	777	8	377	21	1,53
1956	• •	164	81	665	5	361	30	1,30
1957		165	50	518	7	337	26	1,103
1958	••	170 .	55	416	8	310	28	987
			,	Workers	Involved.			
1939	••	8,818	57	137,792	900	2,017	3,246	152,830
1954		57:010	6,925	155,630	494	145,521	4,494	370.074
1955	• • •	87,295	22,297	135,543	1,105	191,595	6,812	444,64
1956	• • • • • • • • • • • • • • • • • • • •	45,459	21,225	126,631	7,889	213,386	13,393	427,98
1957		40,684	32,562	110,446	3,741	145,498	4,112	337,04
1958	••	40,832	8,788	81,015	2,476	145,275	4,463	282,849
				Working	Days Losi	·		
1939	•••	108,709	563	291,067	3,805	35,016	19,994	459,154
1954		244,770	31,751	255,726	7,720	352,311	9,361	901,639
1955	• • •	493,075	69,443	225,336	9,106	188,532	25,392	1,010,884
1956		284,717	68,073	198,354	12,633	521,662	35,944	1,121,383
1957		205,381	45,907	206,977	5,209	162,643	4,096	630,213
1958	••	116,826	34,343	150,793	3,131	127,610	7,187	439,89
			_				-	
			Es	TIMATED LO	0 8 8 IN Wa(E.)	3 E8 +		
				(3				
1939		83.540	424	<u> </u>	4 728	22.114	9,877	455.714
1939		83,540	424	335,033	4,728	22,114	9,877	-
1954		7.67,051	115,972	335,033 862,384	.41,265	1,207,932	26,607	455,710 3,021,21
1954 1955.	••	7.67,051 1,533,880	115,972 234,596	335,033 862,384 789,322	.41,265 31,661	1,207,932 641,604	26,607 79,258	3,021,21 3,310,32
1954 1955. 1956	• •	767,051 1,533,880 1,033,759	115,972 234,596 259,582	335,033 862,384 789,322 683,710	.41,265 31,661 69,840	1,207,932 641,604 1,809,656	26,607 79,258 110,514	3,021,21 3,310,32 3,967,06
1954 1955.	••	7.67,051 1,533,880	115,972 234,596	335,033 862,384 789,322	.41,265 31,661	1,207,932 641,604	26,607 79,258	3,021,21 3,310,32

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

Industrial disputes in coal-mining in 1958 represented 42 per cent. of the total number of disputes and accounted for 34 per cent. of the total working days lost. The majority of the coal-mining disputes occurred in New South Wales, where the number of workers engaged in the industry is very much larger than in any other State.

3. States and Territories.—The number of industrial disputes in each State and Territory during the years 1939 and 1955 to 1958, together with the workers involved, the working days lost, and the estimated loss in wages, are given in the following table:—

INDUSTRIAL DISPUTES(a): STATES AND TERRITORIES.

			Wo	rkers Invol	ved.		Estimated	
State or Territory.	У еаг,	Number.	Directly.	In- directly. (b)	Total.	Working Days Lost.	Loss in Wages. (£)	
New South Wales	1939 1955 1956 1957 1958	386 1,072 878 761 624	139,301 260,353 219,458 253,041 137,922	9,230 13,678 6,796 5,950 3,906	148,531 274,031 226,254 258,991 141,828	410,183 673,325 611,279 505,910 231,537	419,330 2,230,935 2,199,764 1,860,101 832,644	
Victoria	1939 1955 1956 1957 1958	10 66 54 47 66	1,989 33,255 35,594 8,728 45,594	180 2,287 2,283 453 1,124	2,169 35,542 37,877 9,181 46,718	27,313 138,507 111,665 13,444 99,855	19,946 435,356 386,139 45,576 340,346	
Queenstand	1939 1955 1956 1957 1958	5 274 269 221 203	373 83,026 112,409 43,123 60,208	3,626 2,973 4,611 2,024	375 86,652 115,382 47,734 62,232	1,870 99,318 238,812 95,300 87,866	1,753 328,046 815,592 348,422 343,662	
South Australia	1939 1955 1956 1957 1958	2 43 21 13 22	170 23,969 18,527 6,274 8,129	129 7 62	175 24,098 18,527 6,281 8,191	1,880 66,881 74,666 3,703 9,338	1,416 203,182 259,636 12,571 34,540	
Western Australia	1939 1955 1956 1957 1958	7 16 14 14 20	1,108 9,504 9,780 5,352 10,847	145 345 1,341	1,253 9,849 11,121 5,352 11,007	14,100 9,582 31,944 3,068 2,970	9,578 32,704 111,504 10,801 10,382	
Taxmania	1939 1955 1956 1957 1958	4 48 45 36 24	53 13,204 15,969 7,236 9,268	240	53 13,444 15,969 7,236 9,268	166 20,387 46,907 5,330 4,508	93 70,927 172,206 18,294 15,066	
Northern Territory	1939 1955 1956 1957 1958	2 12 24 9 27	234 1,013 2,770 2,183 3,535	40 2 	274 1,015 2,770 2,183 3,535	3,642 2,740 5,197 2,428 3,376	3,600 8,55t 18,194 9,241 12,563	
Australian Capital Terri- {	1939 1955 1956 1957 1958	1 1 2	16 83 58 70	27	16 83 85 70	144 913 1,030 440	620 4,026 3,616 1,400	
Australia {	1939 1955 1956 1957 1958	416 1,532 1,306 1,103 987	143,228 424,340 414,590 325,995 275,573	9,602 20,307 13,393 11,048 7,276	152,830 444,647 427,983 337,043 282,849	459,154 1,010,884 1,121,383 630,213 439,890	455,716 3,310,321 3,967,061 2,308,622 1,590,603	

 ⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.
 (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

- 4. Duration.—(i) General.—The duration of each industrial dispute involving a loss of work, i.e., the time between the cessation and resumption of work, has been calculated in working days, exclusive of Saturdays, Sundays and holidays, except where the establishment involved carries on a continuous process (e.g., metal smelting and cement manufacture). The following classification has been adopted:—(a) One day and less; (b) two days and more than one day; (c) three days and more than two days; (d) over three days and less than one week; (e) one week and less than two weeks; (f) two weeks and less than four weeks; (g) four weeks and less than eight weeks; and (h) eight weeks and over.
- (ii) *Industry Groups*, 1958. The following table shows, for the year 1958, industrial disputes in "coal-mining", "stevedoring" and "other industries" classified according to duration.

DURATION OF INDUSTRIAL DISPUTES(a): AUSTRALIA, 1958.

		Wo	rkers Involv	ed.	Working	Estimated	
Duration.	Num- ber,	Directly.	In- directly. (b)	Total.	Days Lost.	Loss in Wages. (£)	
		COAL-MINE	NG.	•	<u>. </u>		
I day and less	258	39,685	352	40,037	38,258	141,548	
2 days and more than I day	85 28	25,214 3,742	50	25,264 3,744	37,628 10,130 25,753	137,828	
3 days and more than 2 days Over 3 days and less than 1 week	28 21	7,435	ž	3,744 7,435	10,130	36,325 90,577	
I week and less than 2 weeks	19	3,707		3.819	28,411	101,288	
2 weeks and less than 4 weeks	14	622		622	7,323	33,091	
4 weeks and less than 8 weeks	i	94	::	94	3,290	13,831	
8 weeks and over	٠.	••	!	••			
Total	416	80,499	516	81,015	150,793	554,488	
		STEVEDOR	NG.		<u> </u>		
4 4 4 1	208	110.367		110.27	FC 130	106 722	
I day and less 2 days and more than I day	37	110,367 15,213		110,367 15,213	56,130 18,903	196,732 65,936	
2 days and more than 1 day	3,	931	::	931	2,306	8.082	
Over 3 days and less than I week	l ž	731	;;	73i	2,437	8,330	
I week and less than 2 weeks	3	4,993	l :: 1	4,993	2,437 26,125	91,438	
2 weeks and less than 4 weeks	1 1	1,860		1,860	2,592	9,072	
4 weeks and less than 8 weeks		**	• •		•••	• •	
8 weeks and over	···		•	·· <u> </u>			
Total	256	134,095		134,095	108,493	379,590	
,	0	THER INDUST	PIES.				
I day and less	133	36,453	477	36,930	27,506	93,854	
2 days and more than 1 day	41	6,714	2,940	9.654	17,033	62,091	
3 days and more than 2 days	34	4,629	157	4,786	12,992	42,147	
Over 3 days and less than 1 week	29	3,917	698	4.615	16,661	61,608	
week and less than 2 weeks	45	3,904	1,282	5,186	30,090	118,837	
2 weeks and less than 4 weeks	23 8	4,367 959	1,111 95	5,478 1.054	50,322 24,410	185,286 87,474	
8 weeks and over	2	36		36	1,590	5,228	
Total	315	60,979	6,760	67,739	180,604	656,525	
·	·	LL INDUSTR	IRS.		,	<u>. </u>	
					454.55	1	
day and less	599	186,505	829	187,334	121,894	432,134	
2 days and more than 1 day 3 days and more than 2 days	163 67	47,141 9,302	2,990 159	50,131 9,461	73,564 25,428	265,855 86,554	
Over 3 days and less than 1 week	52	12,083	698	12,781	44,851	160,515	
week and less than 2 weeks	67	12,604	1,394	13,998	84 626	311.563	
weeks and less than 4 weeks	28	6,849	1,111	7,960	60,237 27,700	227,449 101,305	
weeks and less than 8 weeks 🔒 .	9	1,053	95	1,148	27,700	101,305	
B weeks and over	2	36	••	36	1,590	5,228	
Total	987	275,573	7,276	282,849	439,890	1,590,603	

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

(iii) Summary, 1939 and 1955 to 1958. The following table shows particulars of industrial disputes in Australia for the years 1939 and 1955 to 1958 according to limits of duration:—

DURATION OF INDUSTRIAL DISPUTES(a): AUSTRALIA.

		\	Wor	kers Involv	ed.		Estimated
Duration.	Year.	Num- ber.	Directly.	In- directly (b)	Total.	Working Days Lost.	Loss in Wages. (2)
i day and less	1939	230	96,134	1,191	97,375	97,375	106,970'
	1955	896	263,510	6,958	270,468	217,701	740,358
	1956	778	293,244	2,823	296,067	239,142	829,035
	1957	671	239,700	2,261	241,961	186,126	675,566
	1958	599	186,505	829	187,334	121,894	432,134
2 days and more than I day	1939	60	16,398	872	17,270	34,540	35,648
	1955	262	85,684	1,725	87,409	139,321	490,540
	1956	208	42,610	832	43,442	73,004	246,346
	1957	168	28,928	924	29,852	51,595	180,311
	1958	163	47,141	2,990	50,131	73,564	265,855
3-days and more then 2 days {	1939	381	10,103,	1,374	11,477	34,431	36,427
	1955	128	27,113	1,748	28,861	78,601	252,266
	1956	72	8,749	3,768	12,517	30,197	99,208
	1957	95	15,816	142	15,958	40,825	152,769
	1958	67	9,302	159	9,461	25,428	86,554
Over 3 days and less than 1 week	1939	34	7;540	404	7,944	36,387	37,056
	1955	72	10,479	5,152	15,631	59,399	199,667
	1956	64	12,095	465	12,560	50,269	175,032
	1957	54	8,698	3,756	12,454	40,882	149,582
	1958	52	12,083	698	12,781	44,851	160,515
t week and less than 2 weeks	1939	34	6,864	2,169	9,033	75,323	67,736
	1955-	105	18,560	1,862	20,422	124,431	403,817
	1956	108	20,377	3,008	23,385	134,678	490,327
	1957	65	9,747	1,842	11,589	60,831	247,756
	1958	67	12,604	1,394	13,998	84,626	311,563
2 weeks and less than 4 weeks	1939	10	5:002	3,224	8,226	116,182	116,882
	1955	42	11,812	1,937	13,749	139,652	475,476
	1956	39	34,513	837	35,350	394,049	1,371,948
	1957	26	5,945	1,030	6,975	41,095	151,607
	1958	28	6,849	1,111	7,960	60,237	227,449
4 weeks and less than 8 weeks	1939 1955 1956 1957 1958	6 17 30 20 9	618 2,713 2,231 15,825 F,063	1,093	925 3,542 2,557 16,918 1,148	25,463 93,852 (60,317 121,960 27,700	15,908 282,367 212,269 446,633 101,305
8' weeks and over	1939 1955 1956 1957 1958	7 4	771 1,336	96 1,334	580 4,565 2,405 1,336 36	39,453 157,927 139,727 86,899 1,590	39,089 465,830 542,896 304,398 5,228
Total	1939 1955 1956 1957 1958	1,532 1,306 1,103	424,340 414,590 325,995	20,307 13,393 11,048	152,830 444,647 427,983 337,043 282,849	459,154 1,010,884 1,121,383 630,213 439,890	455,716 3,310,321 3,967,061 2,308,622 1,590,603

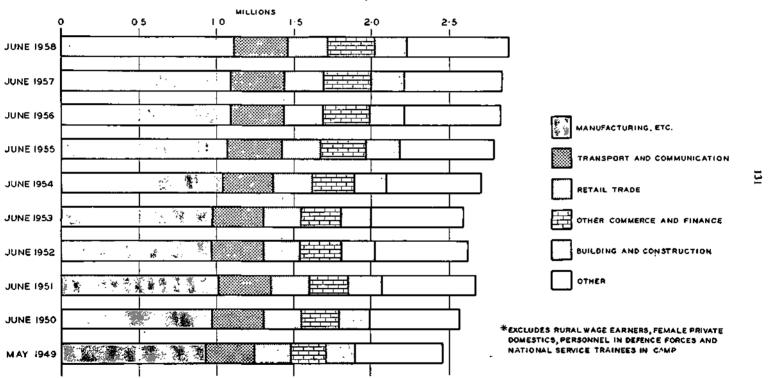
⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

(b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

^{5.} Causes.—(i) General.—In issues of the Labour Report prior to No. 40, 1951, the causes of industrial disputes were classified in some detail for all industries combined. As from 1950, however, stoppages have been analysed in three separate groups, "Coal-mining", "Stevedoring" and "Other Industries". This dissection has been made because the pattern of the disputes in coal-mining and stevedoring differs significantly from that in other industries.

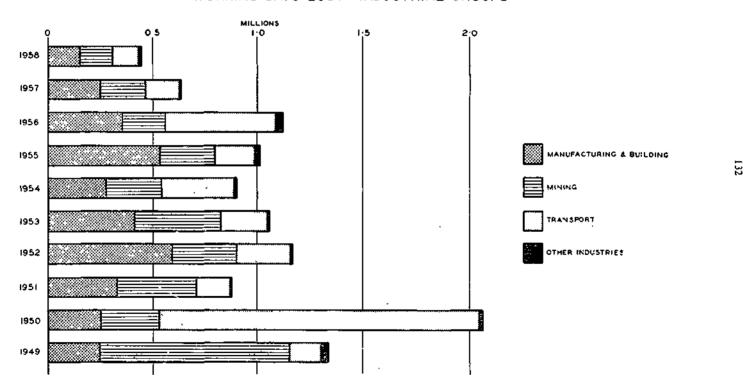
WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT*

AUSTRALIA, 1949 TO 1958



INDUSTRIAL DISPUTES, AUSTRALIA, 1949 TO 1958

WORKING DAYS LOST - INDUSTRIAL GROUPS



Under the present classification, causes are grouped under four main headings:-(i) Wages, Hours and Leave; (2) Physical Working Conditions and Managerial Policy; (3) Trade Unionism; (4) Other Causes. The first group is restricted to disputes involving general principles relating to wages, hours and leave; minor questions regarding the claims to pay or leave by individual employees are included under managerial policy. The second group comprises disputes regarding physical working conditions and general questions of managerial policy, which term covers disciplinary action, the promotion of employees, the employment of particular individuals, personal disagreements between workers and supervisory staff and disputes arising from the computation of wages, leave, etc., in individual cases. The third group includes stoppages over employment of non-unionists, inter-union and intra-union disputes, disputes over recognition of union activities, and sympathy stoppages in support of employees in another industry. The last group comprises disputes by way of protest against situations not arising from the usual relationship of employer and employee, e.g., political matters, and cases (occurring mainly in the coal-mining industry) where the cause of the stoppage is not officially made known to the management.

As the items included under these headings differ somewhat from those included under the similar headings used for classifying causes of disputes in years prior to 1950, figures for the years 1950 to 1958 are not strictly comparable with those for earlier years.

(ii) Industry Groups.—The following table shows particulars of industrial disputes for 1958 classified according to cause in three industry groups.

CAUSES OF INDUSTRIAL DISPUTES(a): AUSTRALIA, 1958. Other Cause of Dispute. Coal-mining. Stevedoring. Industries. Industries. NUMBER OF DISPUTES. 2 73 Wages, Hours and Leave . 6 65 Physical Working Conditions and 188 242 200 630 Managerial Policy Trade: Unionism ... 40 14 26 80 52 204 24 Other 128 Total 416 256 315 987 WORKERS INVOLVED. 936 787 14,138 r5,861 Wages, Hours and Leave . Physical Working Conditions and 36,398 85,496 36,835 158,729 Managerial Policy Trade Unionism ... 4,429 8,526 3,477 16,432 39.252 39,286 13,289 91.827 Other 8L015 134,095 67,739 282,849 Total WORKING DAYS LOST. 53,560 Wages; Hours and Leave 2,463 191 56,214 Physical Working Conditions and 82,304 279,253 Managerial Policy 86,362 110.587 6,999 7,505 23,139 Trade Unionism ... 8,635 81,284 Other .. 54,463 18,999 7,822 150,793 180,604 439,890 Total 108,493

(a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

(iii) Summary, 1939 and 1954 to 1958.—The following table gives particulars of industrial disputes according to causes for the years 1939 and 1954 to 1958.

CAUSES OF INDUSTRIAL DISPUTES(a): AUSTRALIA.(b)

Cause of Dispute.	1939.	1939. 1954. 1955. 195		1956.	1957.	1958.	
	Nu	IBER OF DIS	PUTES.				
Wages, Hours and Leave Physical Working Conditions and Managerial Policy	96	100 975	201 887	107 792	75	73	
and Managerial Policy Frade Unionism Other	197 50 73	160 255	172 272	106 301	674 70 284	630 80 204	
Total	416	1,490	1,532	1,306	1,103	987	

WORKERS INVOLVED.

Wages, Hours and Le Physical Working Co		29,290	42,923	139,522	130,526	62,708	15,861
and Managerial Pol Trade Unionism	icy	56,783 18,651 48,106	214,060 45,437 67,654	184,449 37,998 82,678	149,208 19,816 128,433	151,863 13,612 108,860	158,729 16,432 91,827
	• • •						
Total		152,830	370,074	444,647	427,983	337,043	282,849

WORKING DAYS LOST.

Wages, Hours and Leave Physical Working Conditions	128,525	136,738	467,591	667,964	181,839	56,214
and Managerial Policy Trade Unionism	189,510 54,749 86,370	413,118 278,332 73,451	398,147 62,103 83,043	295,633 40,844 116,942	321,422 19,460 107,492	279,253 23,139 81,284
Total	459,154	901,639	1,010,884	1,121,383	630,213	439,890

- (a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Owing to the use of a new classification, figures for 1954 to 1958 are not strictly comparable with those for 1939.
- 6. Results.—In issues of the Labour Report prior to No. 40, tables were included showing analyses of the results of industrial disputes over a period of years. This tabulation was discontinued because of the difficulty of obtaining the details necessary to make a classification, in precise terms, of the results of industrial disputes.
- 7. Methods of Settlement.—(i) General.—In issues of the Labour Report prior to No. 41, the methods of settlement of industrial disputes were classified in some detail for all industries combined. Commencing with the year 1951, stoppages in "Coal-mining", "Stevedoring" and "Other Industries" have been analysed separately.

The present classification is actually a refinement of the previous classification, four of the six headings having been subdivided. Thus the figures for recent years in the table on page 137 are still comparable with those for earlier years based on the previous classification.

The previous classification of methods of settlement was-

- (i) By negotiation between the parties, without the intervention or assistance of authorities constituted under State or Commonwealth industrial legislation.
- (ii) Under the provisions of State industrial legislation.
- (iii) Under the provisions of Commonwealth industrial legislation.
- (iv) By filling places of workers on strike or locked out.
- (v) By closing down establishment permanently.
- (vi) By other methods.

The revised classification is-

- (1) Negotiation.—By private negotiation between the parties involved, or their representatives, without the intervention or assistance of authorities constituted under State or Commonwealth industrial legislation. (Part of (i) above.)
- (2) Mediation.—By the arbitration or mediation of persons whose intervention or assistance is not based on State or Commonwealth industrial legislation. (Balance of (i) above.)
- (3) State Legislation—
 - (a) Under State Conciliation and Arbitration or Wages Board Legislation.—By intervention or assistance of an industrial authority or authorities created by or constituted under State conciliation and arbitration or Wages Board legislation, or by reference to such authorities or by compulsory or voluntary conference. (Part of (ii) above.)
 - (b) Under Other State Legislation.—By intervention, assistance or advice of State Government officials or inspectors. (Balance of (ii) above.)
- (4) Commonwealth and Joint Commonwealth-State Legislation-
 - (a) By compulsory or voluntary conference or by intervention or assistance of, or by reference to, the industrial tribunals created by or constituted under the following Acts. (Part of (iii) above)—
 - (i) Conciliation and Arbitration Act.
 - (ii) Coal Industry Acts.
 - (iii) Stevedoring Industry Act.
 - (iv) Other Acts (Snowy Mountains Hydro-electric Power Act; Navigation Act; and Public Service Arbitration Act).
 - (b) By intervention, assistance or advice of Commonwealth Government officials or inspectors. (Balance of (iii) above.)
- (5) By filling places of workers on strike or locked out. (Formerly (iv) above.)
- (6) By closing down establishment permanently. (Formerly (v) above.)
- (7) By resumption without negotiation. (Part of (vi) above.)
- (8) By other methods. (Balance of (vi) above.)

As the tables refer only to industrial disputes involving stoppages of work of 10 man-days or more, they do not reflect the relative importance of the work of authorities operating under State and Commonwealth legislation.

(ii) Industry Groups.—In the following table particulars of industrial disputes for 1958 classified according to method of settlement are shown separately for coal-mining, stevedoring and other industries.

METHODS OF SETTLEMENT OF INDUSTRIAL DISPUTES(a): AUSTRALIA, 1958.

Method of Settlement.	Coal- mining.	Steve- doring.	Other Industries.	All Industries.
Number of Dis	готез.			
By private negotiation	101	9	95 1	205 6
(a) Under State Conciliation, etc., legislation (b) By reference to State Government officials 4. Commonwealth and Commonwealth-State legislation—	1 3	••	54 1	55 4
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Act (iii) Stevedoring Industry Act (b) By reference to Commonwealth Government	35	:: ₂	66	. 66 . 35 4
officials 7. By resumption without negotiation 8. By other methods	271	70 175	95	71 541
Total	4t6	256	315	987
WORKERS INVO	LVED.	·		
By private negotiation	14,349 4,128	1,153	16,551 80	32,053 4,208
3. State legislation— (a) Under State Conciliation, etc., legislation (b) By reference to State Government officials 4. Commonwealth and Commonwealth-State legislation—	97 2,406	::	9,487 365	9,584 2,771
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Acts (iii) Stevedoring Industry Act (b) By reference to Commonwealth Government	7,465 	4,226	9,147 ``234	9,147 7,465 4,460
officials 7. By resumption without negotiation 8. By other methods	52,570	5,456 123,260	31,859	5,472 207,689
Total	81,015	134,095	67,739	282,849
Working Days	Lost.		·	
By private negotiation By mediation not based on legislation State legislation—	27,482 10,359	2,225	59,656 40	89,363 10,399
(a) Under State Conciliation, etc., legislation (b) By reference to State Government officials 4. Commonwealth and Commonwealth-State legislation—	3,626	::	36,789 730	36,983 4,356
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Acts (iii) Stevedoring Industry Act (b) By reference to Commonwealth Government	21,031	21,023	44,382 2,670	44,382 21,031 23,693
7. By resumption without negotiation	88,101	4,734 80,511	36,225 ···	4,846 204,837
Total	150,793	108,493	180,694	439,890

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

(iii) Summary, 1939 and 1954 to 1958. Information for Australia for the years specified is given in the following table:—

METHODS OF SETTLEMENT OF INDUSTRIAL DISPUTES(a): AUSTRALIA.(b)

Marked of Death	1000	4054		10.55	40.00	
Method of Settlement.	1939.	1954.	1955,	1956.	1957.	1958.
		<u>' </u>		,		<u></u>

NUMBER OF DISPUTES.

By private negotiation Under State industrial legislation Under Commonwealth industrial legislation By filling places of workers on strike or	294 7 6	293 77 130	286 87 151	245 80 124	188 63 119	211 59 176
locked out	1 2 106	2 985	1,005	2 853	 '7 33	 \$41
Total	416	1,487	1,529	1,304	1,103	987

WORKERS INVOLVED.

Under Commonwealth industrial legislation By filling places of workers on strike or locked out By closing down establishment permanently By other methods	3,268 20 178 61,326	35,238 199 262,753	324,600	20,165 116 359,536	22,078	12,355 26,544 207,689
Total	152,830	367,412	443,473	427,752	337,043	282,849

WORKING DAYS LOST.

By private negotiatio Under State industria Under Commonweat	d legislat th indust	rial legis		298,652 39,013 46,450	130,057 118,160 119,767	295,534 163,667 72,311	157,930 66,619 63,535	168,621 47,190 97,612	99,762 41,339 93,952
By filling places of locked out By closing down esta By other methods				3,892 71,127	460 508,020	468,190	364 831,356	 316,790	204,837
Total	••		••	459,154	876,464	999,702	1,119,804	630,213	439,890

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Differences between the total figures of this table and the corresponding totals of other tables in this section are due to disputes which were incomplete at the end of the calendar year.

§ 6. Industrial Accidents.

- 1. General.—In issues of the Labour Report prior to No. 39, tables were published showing details of all industrial accidents. These were compiled from returns received from the Chief Inspectors of Factories, the Chief Inspectors of Machinery, the Boiler, Lift and Scaffolding Inspectors, and the Departments of Mines in the several States. However, inquiries revealed that except in the case of mining accidents the usefulness of these statistics was seriously impaired by lack of definition and coverage from State to State and it was decided to publish only the statistics of mining accidents.
- 2. Mining Accidents.—(i) Sources of Information.—Information regarding mining accidents is obtained from the Departments of Mines in the respective States. Accidents occurring in crushing and ore-dressing works on mine sites are included in the figures. Similar tables for years prior to 1951 included accidents in all smelting and metallurgical works. Accidents in quarries, brick and clay pits, etc., have also been excluded from the following table. The figures shown are therefore not directly comparable with those appearing in issues of the Labour Report prior to No. 40.
- (ii) Classification.—The following table gives particulars of mining accidents reported to the Mines Department in each State in 1958.

MINING ACCIDENTS: CLASSIFICATION ACCORDING TO CAUSE, 1958.(a)

Cause of Accident.	N.S.W.	Vic.	Q'land.	S.A.	W.A.	Tas.	tralia. (b)
F	ATAL AC	CCIDEN	rs.				
Metalliferous Mines— 1. Below Ground—]		<u> </u>			
Accidents caused by explosives fails of earth falling down	3	::	::	**	3		,
Other accidents shafts, etc	· 4	::	2	::	2	i	5 7
2. Above Ground—(c) Accidents caused by machinery in motion Other accidents	1	::		::	2	2	5 2
3. Accidents in Batteries, Ore-dressing Works, etc., at Mines			2				2
Coal Mines— 1. Below Ground— Accidents caused by mine explosions (fire damp, etc.) Accidents caused by explosives (dynamite, etc.) Accidents caused by falls of earth	۰۰ ۰۰٫		2				
Other accidents 2. Above Ground—	5	••		٠٠.	• •		Š
Accidents caused by machinery in motion Other accidents			.:		::	::	۱ ،
Total	20	T	8	1	10	3	41

For footnotes see next page.

MINING ACCIDENTS: CLASSIFICATION ACCORDING TO CAUSE, 1958(a)—
continued.

							
Cause of Accident.	N.S.W.	Vic.	Q'land.	S.A.	. W.A.	Tas.	Aus- tralia. (b)

NON-PATAL ACCIDENTS INCAPACITATING FOR OVER 14 DAYS.

Metalliferous Mines							
Accidents caused by explosives falls of earth	. 5 18	1	8		2 28	3	15 60
other accidents.	2 243		.58	1 9	18 313	25	21 648
2. Above Ground—(c) Accidents caused by machinery in motion Other accidents	17 74	::	8 47	4 16	18 50	12 37	59 224
3. Accidents in Batteries, Ore-dressing Works, etc., at Mines			74	39	2	14	129
Coal Mines—(d)						!	
Below Ground— Accidents caused by mine explosions (fire damp, etc.) Accidents caused by explosives (dynamile, etc.) Accidents caused by falls of earth	2 13 28 37	 ₁	 '31	:::	 ₂	2	2 13 64
Other accidents	37	1	151		101	4	294
Above Ground— Accidents caused by machinery in motion Other accidents	6		28	3 7	 21	3	3 65
Total	445	3	414	80	555	100	1,597
		I	l	l .			ı

⁽a) The figures relating to mining accidents may not in all cases correspond exactly with those published by the State Mines Departments, owing to some lack of uniformity regarding the definition of a non-fatal accident. (b) Excludes the Northern Territory and the Australian Capital Territory. (c) Excludes quarries, brick and clay pits, etc. (d) For New South Wales the figures represent the number reportable under the Coal Mines Regulation Act, 1912-1953.

During the year 1958, 31 fatal mining accidents were reported as having occurred below ground as compared with 10 above ground. Fatal accidents in metalliferous mines in 1958 numbered 28 as against 13 in coal mines. The number of non-fatal mining accidents below ground was 1,117 and above ground 480.

§ 7. Workers Compensation Legislation.

In the following pages is a summary of the principal provisions of Workers' Compensation Acts and Ordinances in force in Australia as at 30th June, 1958.

CONSPECTUS OF WORKERS' COMPENSATION LAWS

		
State.	Act or Ordinance.	Judicial Administration.
New South Wales	Workers' Compensation Act, 1926-1957	Workers' Compensation Commission (Judges, District Court status). In practice, Judge sits alone; four Courts sit at one time
Victoria	Workers' Compensation Act 1951-1953	County Court Judge (sitting with workers' and employers' representa- tives as Workers' Compensation Board)
Queensland	Workers' Compensation Acts, 1916 to 1956	Special Insurance Commissioner (no legal qualifications required by Statute)
South Australia	Workmen's Compensation Act, 1932- 1956	Special Magistrates
- ,		
Western Australia	Workers' Compensation Act; 1912- 1956	Workers' Compensation Board of three members; Chairman, a legal practioner, and a nominee of (a) employers' organization and (b) employers' organization
Tasmania	Workers' Compensation Act 1927-1957	Supreme Court Judges (sitting alone)
Commonwealth of Australia	Commonwealth Employees' Compensa- tion Act 1930-1956	One Commissioner (Secretary to the Treasury), with power of delegation
Northern Territory	Workmen's Compensation Ordinance 1949-1957	Matters in dispute may by consent of each party be settled by arbitration by a committee or by a single arbitrator, or they may be settled by a Local Court
Australian Capital Territory	Workmen's Compensation Ordinance 1951-1956	Matters in dispute may by consent of each party be settled by arbitration by a committee or by a single arbitrator. Questions of law may be referred to the Court of Petty Sessions

IN AUSTRALIA (AS AT 30TH JUNE, 1958).

Appeals.	Maximum Wages of "Workers" Compensated,	Waiting Period.	Medical, Surgical and Hospital Expenses
On the question of law only to Supreme Court, High Court and Privy Council	Unlimited	NII	£300 medical and surgical £300 hospital; £25 am bulance; unless Commis sion directs that employer shall be liable for a further specified sum
On question of raw upon case stated for opinion of Full Court of the Supreme Court, High Court, Privy Council	£2,000, excluding overtime	Nil	Unlimited medical, hospital nursing and ambulance ser- vice and costs of burial
Any person claiming compensation who objects to the rolling thereon of the Insurance Commissioner may require the matter to be heard and determined by an Industrial Magistrate. Either party to the proceedings may appeal from his decision. Such appeal shall be made to the Full Bench of the Industrial Court. Unless the Court orders that additional evidence shall be taken, the appeal which shall be by way of rehearing shall be heard and determined upon the evidence and proceedings before the Industrial Magistrate concerned	Unlimited	I day for compen- sation	£70 hospital; £70 medical; in death where no dependents, medical expenses and burial, maximum £100
Questions of law and fact to Su- preme Court, High Court, Privy Council	£1,826 p.a. (£35 p.w.) (overtime allow- ances excluded)	I day, Nil for pay- ment of medical expenses	£5 for transport; £40 for treatment by doctor, etc., or for medical appliances; £100 for hospital; £5 for registered nurse; maximum of all £150. Special Magistrate may order payment of expenses in excess of £150 actually and reasonably incurred
Jurisdiction exclusive; decisions final on facts. Board may state a case for Full Court of Supreme Court on matters of law	Unlimited	Nu	£109 1s. 2d. medical, £163 11s. 10d. bospital, £54 10s. 7d. funeral in the case of males; and £109 1s. medical, £163 11s. 6d. hospital, £54 10s. 6d. funeral in the case of females
To Full Court by way of rehearing, High Court, Privy Council	£35 p.w	Nii	£200
Rehearing by Local, County or Dis- trict Court, then appeal to Su- preme Court on questions of law, High Court, Privy Council	Unlimited. Applica- tion only to Com- monwealth Govern- ment employees, and of such Com- monwealth authori- ties as are pre- scribed.	Nil	£200 medical, surgical or hospital, or over in exceptional circumstances if Commissioner considers circumstances warrant. £60 funeral expenses
An appeal to the Supreme Court may be made from the decision of a committee or an arbitrator or of a Local Court	£2,000 per annum, exclusive of pay- ments for overtime, bonuses and special allowances	Nil	Not exceeding £200 for medi- cal, surgical or hospital treatment or ambulance service, except in special circumstances. This is ad- ditional to other compen- sation
An appeal to the Supreme Court may be made from the decision of a committee or an arbitrator or of the Court of Petry Sessions	£2,000, excluding overtime, bonuses and special allowances	Nil	Not exceeding £200 unless exceptional circumstances warrant payment of larger sum

CONSPECTUS OF WORKERS' COMPENSATION LAWS

Percentage	of Averag			l
Earnic	ngs (a.w.e		<u>, </u>	Maximum.
75 per cent.		••	••	£9 15s. with no dependants; with dependants £14 5s. or a.w.e., whichever is lower
		••		Aduli £8 16s, with no dependants (with dependants £12 16s, or a.w.e., which ever is lower). Minor £6 &s, without dependants (with dependants £11 4s or a.w.e., whichever is lower)
75 per cent.	**			£9 19s. adjustable according to move ments of basic wage (with dependents a.w.e.)
75 per cent.				Married man with dependent wife or child under 16 years, £12 16s. or a.w.c., whichever is lower. Any other workman, £8 15s.
			••	Adult male on or above basic wage £9 12s, p.w. with no dependants (With dependants, £13 10s, p.w. or a.w.e., whichever is lower.) Adulfemale on or above female basic wage £6 11s, p.w. with no dependants (With dependants, £9 16s, p.w. or a.w.e., whichever is lower.) Male or female below basic wage, such sum as bears to £9 12s, p.w. or £6 1ts, p.w. respectively, the ratio which his or her a.w.e. bear to the basic wage at the date of accident (with no dependants). (With dependants the maximum is the a.w.e.)
••	••			Adult £10 plus dependants' allowances or 75 per cent. of a.w.e., whichever is lower Minor £7 10s. or 75 per cent. of a.w.e., whichever is lower
		·	••	£8 15s. (£6 10s. if a minor not receiving adult rate of pay) plus allowances for dependants; or a sum equal to the pay of the employee at the time of the injury or of the rate of pay of an employee of the same class as subsequently varied by competer authority or following upon a variation in the cost of living; whichever is the less. In all cases plus the cost of medical treatment
			••	£8 15s. p.w. during period of incapacity
		•-	••	Same as Commonwealth of Australia (above)
	75 per cent. 75 per cent.	75 per cent	75 per cent	75 per cent

IN AUSTRALIA (AS AT 30TH JUNE, 1958)-continued.

in case of Total Disablement.		
Minimum.	In respect of Dependants.	Total Liability.
Adult male, £6 7s. 6d. Adults whose a.w.e are less than £8 10s., 100 per cent. of a.w.e. but not exceeding £6 7s. 6d. Minors whose a.w.e. are less than £6, 100 per cent. of a.w.e. but not exceeding £4 10s.	£2 15s. for wife or adult dependant, plus £1 2s. 6d. per child (including children to whom worker stands in loco parenils), subject to prescribed maximum	Untimited.
Same as for maximum	£2 8s. for wife or relative caring for his children if wife or rela- tive is wholly or mainly de- pendent upon him, plus 16s. per child under 16 years of age, subject to prescribed maximum	£2,800 except in cases of (a) permanent and total disablement, or (b) permanent and partial disablement of major degree
£4, or 100 per cent. of a.w.e. Not less than £3 10s. in the case of Commonwealth Age and Invalid Pensioners	£2 10s, per week for wife, 15s, per week each child and stepchild under 16 years of age, subject to prescribed maximum	£2,800
£3, except for workman under 21 with no dependents whose a.w.e. were less than £3, where minimum payment is a.w.c.	£2 10s, for dependent wife and £1 each child under 16 years of age	£2,600
£4 7s., or 100 per cent. of a.w.e., whichever is lower	£2 10s. for dependent wife, £1 each dependent child or dependent stepchild under 16 years of age	(a) where permanent incapacity results, £2,750. (b) other than (a), £2,617.
Same as for maximum	£2 10s. for wife or any relative standing in loco parentis to the children of the worker, £1 4s. 6d, per child under 16 years of age, subject to prescribed maximum	£2,340
Same as for maximum	£2 5s. (a) for dependent wife; or (b) female dependant over 16 years of age, who is either caring for a child under 16 years of age and dependent on employee or a member of employee's family, plus £1 per dependent child, subject to maximum of weekly pay at date of injury	£2,350 except in respect of total and permanent incapacity, when liability unlimited
Same as for maximu.n	£2 5s. for wife or dependent female over 16 years in special circumstances. £1 for each dependent child under 16 years of age	£2,350, excluding cost of medical, surgical and hospital treatment and ambulance service. This does not limit compensation in case of death or total and permanent incapacity
Same as for maximum	£2 5s. for wife or a female (over 16 years of age) wholly or mainly dependent on the workman, who is a member of his family or caring for a child under 16 years of age wholly or mainly dependent on the workman, plus £1 for each child under 16 years of age who is wholly or mainly dependent upon the workman	Unlimited where the injury re- sults in total and permanent incapacity, otherwise £2,350 plus the cost of medical treat- ment

CONSPECTUS OF WORKERS' COMPENSATION LAWS

L	Death Payments.								
State.	Maximum.	Minimum.	Special Provision for Children.						
New South Wales	Four years' earnings. £2,750. Deduction of lump sum or weekly payments made before death from death benefit is not permitted. Maximum funeral expenses when workman leaves no dependants are £80;	£1,000	£150 additional for each dependent child un- der 16 years of age						
Victoria	£2,240, plus £80 for each dependent child (excluding payments for total incapacity, if any, paid prior to death)	Nij	£80 for each dependent child						
Queensland	£2,500, plus £75 for each child and stepchild under 16 years of age (total dependants); in case of minors dependency is presumed and minimum of £200 is payable to parents of deceased worker	£2,500 total dependants: £250 partial dependants: £200 death of years of age	£75 for each child or stepchild						
South Australia	Four years' earnings; maximum £2,350, plus £80 for each dependent child, plus burial expenses not exceeding £60 (excluding weekly payments for partial or total incapacity, if any, paid prior to death)	'£500, plus £80 for each dependent child	£80 for each dependent child						
Western Australia	£3,000, plus £82 for each de- pendent child under 16 years of age not being an ex-nuptial child	£873 for a wholly de- pendent widow, mother, child or step- child under 16 years of age only, plus £82 for each dependent child	£82 for each dependent child or stepchild under 16 years of age not being an ex- nuptial child						
Tasmania	£2,240, plus £80 for each de- pendent child under 16 years of age	Nii	£80 for each dependent child						
Commonwealth of Australia	£2,350, plus £100 for each de- pendent child	Proportionate payment for partial de- pendency	£100 additional for each totally or mainly de- pendent child under 16 years of age						
Northern Territory	£2,350, plus £100 for each de- pendent child under 16 years of age, plus up to £50 funeral expenses		£100 for each dependent child under 16 years of age						
Australian Capital Territory	£2,350 plus £100 for each dependent child under 16 years of age, plus the cost of medical treatment. Any amount, by way of weekly payments, paid or payable before the death of the workman in respect of his total or partial incapacity for work shall be disregarded		£100 for each dependent child under 16 years of age						

IN AUSTRALIA (AS AT 30TH JUNE, 1958)-continued.

Lun	ap Sum for	r Schedule	d Injuri	cs .	Pre	ovision Injured	re Aged Worker	and 9.	Insurance.
claim witho payat	wo or moded in response any limble. No dia payment	ect of the s of on total leduction	same acc i amou in respe	nt so	No				Compulsory and competitive
Yes (e accou from	excluding int of peri injury)	payment iod of illi	s made	on ulting	No				Compulsory and competitive
Yes		••		••	No, m	except inimum ymen(s	provisio disabl	on for	Compulsory with State Govern- ment Insurance Office
Yes		••			No	.,		••	Compulsory and competitive
 Yes	••				No-				Compulsory and competitive
Yes					No		••	••	Compulsory and competitive
Yes			.,		No		••	••	
Yes.] week	This is in ly paymen	addition ts	to pre	evious	No		••	••	Compulsory (unless exempted by the Administrator) and competitive
Yes. 5 dedu previ paym	Such payn ction in r lously paid rent	nent is n espect of I by way	ot subject any ar	ect to nount veckly	No	••			Compulsory (unless exempted by the Minister) and com- petitive

CONSPECTUS OF WORKERS' COMPENSATION LAWS

State.	Government Insurance Office	Compensation payable in respect of injuries received whilst travelling to or from work.
New South Wales	Yes, competitive	Same as for injury arising out of or in course of employment
Victoria	Yes, competitive	Yes
Queensland	Yes, monopoly	As for other injuries
		·
South Australia	No. except for employees of South Australian Government	Only if being conveyed by employer's transport or travelling to a trade, technical or other school for training
Western Australia	Yes. Competitive, except in mining operations	Only if travelling between employer's establishment and any trade, technical or other training school during ordinary working hours
Tasmania	Yes, competitive	Yes, if travelling to a trade, technical or other training school. Cover is also provided while a worker is travelling between his place of residence and his place of employment, provided he is travelling in a vehicle belonging to, hired by or used under contract with his employer for the conveyance of workers to and from their places of employment.
Commonwealth of Australia		Yes
Northern Territory	No	Yes
Australian Capit al Territory	No	Yes

IN AUSTRALIA (AS AT 30TH JUNE, 1958)--continued.

						
Siti	cosis.	Other Dusts,				
Maximum Weekly Payments.	Total Liability.	Maximum Weekly Payments.	Total Liability.			
Special scheme with benefits as for other injuries	Special scheme with benefits as for other injuries	As for other injuries .	As for other injuries			
As for other injuries	As for other injuries	As for other injuries	As for other injuries			
e 7	Compensation is payable to a sufferer during his lifetime. On death weekly payments to widow continue until total of £2,500 paid. Minimum aggregate payment to widow, £300: maximum weekly payment to widow, £5	As for other injuries	As for other injuries			
Workmen's Compensation (Silicosis) Scheme	As for other injuries	As for other injuries	As for other injuries			
As for other injuries	As for other injuries	As for other injuries	As for other injuries			
Workers' (Occupational Diseases) Relief Fund Act 1954 Unmarried, £10; mar- ried, £12 10s; each child under 16 years, £1 4s. 6d.	£2,340	As for silicosis	£2,340			
As for other injuries	As for other injuries	As for other injuries	As for other injuries			
As for other injuries	As for other injuries	As for other injuries	As for other injuries			
As for other injuries	As for other injuries	As for other injuries	As for other injuries			